

# Flood Risk Management in the Danube River Basin



**Igor Liska**  
**ICPDR**

# Recent major flood events



2002



2005

2006

FD



C. Weinberger, Ach

2010

2013

2014



ISRBC



Zsófia Kugler - BME



Zsófia Kugler - BME



# ICPDR response to floods: Flood Action Programme



Action Programme on Sustainable Flood Protection in the  
Danube River Basin adopted in 2004



# Action plans for sub-basins

17 flood action plans for the sub-basins prepared in 2009;

First comprehensive overview of hundreds of measures to reduce flood risks ever prepared in DRB.



## **Three steps** of implementation:

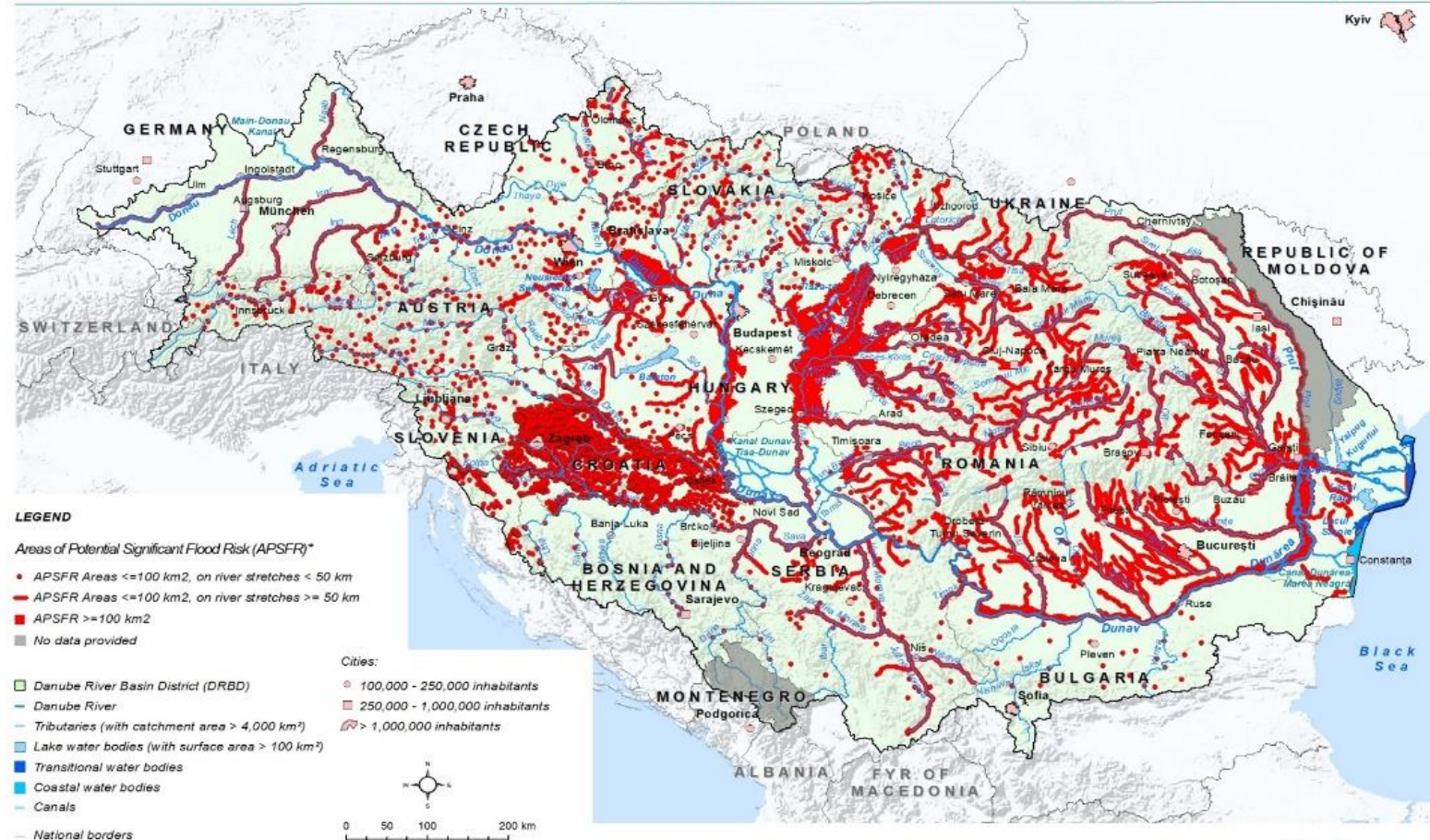
1. Preliminary flood risk assessment (2011/2018)
2. Flood risk and flood hazard maps (2013/2019)
3. Flood risk management plans (2015/2021)





# Risk assessment

## Danube River Basin District: Preliminary Flood Risk Assessment (PFRA) - 2019 data update



\* No information about APSFR in Bulgaria is not final due to uncompleted activities on PFRA and APSFR designation.

This ICPDR product is based on national APSFR information provided by Contracting Parties to the ICPDR (AT, BA, BG, CZ, DE, HR, HU, RO, RS, SI, SK and UA). More details on the methodologies used for identification of APSFR at the national level and the definition of significance criteria are provided in the report "Preliminary Flood Risk Assessment in the Danube River Basin", chapter 5.1. National borders data was provided by the Contracting Parties to the ICPDR and CH. ESRI data was used for national borders of AL, ME, MK, Shuttle Radar Topography Mission (SRTM) from USGS Seamless Data Distribution System was used as a background layer. Data from the European Commission (Joint Research Center) was used for the outer border of the DRBD of AL, IT, ME and PL.

Vienna, January 2020

[www.icpdr.org](http://www.icpdr.org)

ICPDR IKSD

International Commission  
for the Protection  
of the Danube River



# Hazard and Risk Maps

Flood Hazard and Flooding Scenarios

DFRM Plan Update 2021 - MAP 1



The ICPDR product is based on national information provided by the Contracting Parties to the ICPDR (AT, BA, BG, CZ, DE, HR, HU, ME, MD, RO, RS, SI, SK, UA) and CH. EuroGlobeMap data from EuroGeographics was used for all national borders except for AL, BA, ME where the data from the ESRI World Countries was used. Shuttle Radar Topography Mission (SRTM) from USGS Seamless Data Distribution System was used as elevation data layer; data from the European Commission (Joint Research Center) was used for the outer border of the DRBD of AL, IT, ME and PL.

Flood Risk and Economic Activity - Low Probability Scenario

DFRM Plan Update 2021 - MAP 3c



Flood Risk and Population

DFRM Plan Update 2021 - MAP 2



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# Danube Flood Risk Management Plan – Update 2021

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- |   |   |
|---|---|
| 1. Introduction   | 7. Coordination with WFD                |
| 2. Conclusions of the preliminary flood risk assessment | 8. Cost-benefit analysis                |
| 3. Conclusions on flood hazard maps and flood risk maps | 9. Impacts of climate change            |
| 4. Objectives   | 10. International coordination          |
| 5. Measures and their prioritisation                    | 11. Promoting the solidarity principle  |
| 6. Water retention                                      | 12. Public information and consultation |
|   | 13. Conclusions and next steps.         |



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## Appropriate objectives

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Basin-wide objectives of DFRMP - they are linked to the respective measures and reconfirmed for 2021:

- ✓ Avoidance of new risks
- ✓ Reduction of existing risks
- ✓ Strengthening resilience
- ✓ Raising awareness
- ✓ Solidarity principle

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# Annex 2: Measures & projects supporting DFRMP 2021

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**Strategic level measures:** Measures with downstream effect and measures applicable in more countries of the basin

- natural water retention,
- warning systems,
- awareness rising,
- reduction of risk from contaminated sites in floodplain areas.

**Projects & project ideas identified by FP EG:**

- Reflect the objectives and priorities set in DFRMP
- Basin-wide / transboundary character



# Best practice examples



**AUSTRIA**  
Target area: Austria  
Status: Revisions Ongoing

**Project:**  
**National Hazard Overview & Risk Assessment Austria**

In Austria a Private Public Partnership of the insurance industry together with the federal ministry was set up as an output of the 2002 flood analysis. It aims at communicating flood risk to the citizens as well as supporting insurers to define their premiums. Starting with floods the tool [\[www.hora.austria.at\]](#) was enriched by information of other natural hazards leading to the tool of the so-called "risk passport" where it is possible to assess his or her own risk against different natural hazards. The HORA tool is currently in a phase of revision where additional tools and visualisation options will be implemented to further increase the flood awareness of Austrian citizens.

Copyright: BMLRT

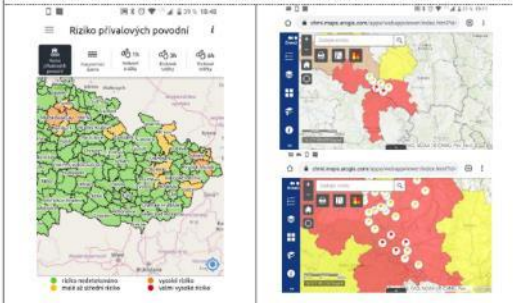
**CZECH REPUBLIC**  
Target area: Czech Republic  
Status: Implemented

**Project:**  
**Flash flood indicator**

Flash flood indicator project deals with the calculation of the probability of occurrence of flash floods resulting from torrential rainfall events. This approach highlights the requirement of more accurate prediction of torrential rainfall along with its location to improve the accuracy of flash flood forecasting. However, it is possible to identify areas where the occurrence of intense rainfall, due to the physical-geographical characteristics, has possibly occurred leading to saturated soil conditions, resulting in an increased probability of flash floods to occur. Estimates of rainfall using weather radar adjusted data of ground observations and nowcasting methods can be used to detect (calculate) the current probability of flash floods to occur over the forecast lead time. For this purpose, it is possible to use established and simple methods for rainfall runoff modelling, such as the USA Soil Conservation Service (SCS) Curve Number (CN) method and the unit hydrograph, and to use the data of antecedent soil moisture conditions together with the physical geographical and soil characteristics of the watershed.

Within the project, a system of procedures, termed the "Flash flood indicator (FFI)", was developed. This approach tries to solve the issues outlined above using GIS tools. Its main outputs are the current soil moisture conditions, the potential risk precipitation of a given duration and the real time estimation of the flash floods occurrence hazard within a given territory. The FFI has been operated since 2010 at the Central Forecasting Office of the Czech Hydrometeorological Institute (CHMI), but until 2015 was in experimental operation only, and in 2015 was turned. Its results during 2017–2019 were evaluated in detail and since 2020 the FFI has been one of the important parts of forecasting system at the CHMI.

Outputs of Flash Flood Indicator are published via web and mobile application available for IOS and Android.



**HUNGARY**  
Target area: Hungary  
Status: Implemented

**Project:**  
**Restoration of flood protection capacity on main flood protection dykes**

The nationwide project mostly ensures the reinforcement of the sections of the Danube, Tisza and Rábca protection lines that need to be confirmed during the 2035 surveys. The implementation of the project has increased the flood safety of nearly forty settlements. Within the framework of the project, the protection line sections with the exceptionally low protection capacity were strengthened, because the flood protection embankment is low or weak due to the cross-section and the poor nature of the subsoil, which is prone to slipping and warping. The primary goal of the project was to make the line of defence effective on these sections as well, and to minimize unpredictable flood phenomena (sand boils, pipes, slope slip, dike collapse). In addition, the aim was to increase the height deficit on sections where it is risky to raise the flood defence embankment temporarily (with sandbags) at least to the point of protection. The Hungarian General Directorate for the development of the first-level state main defence lines managed by the Water Directorate under its professional management. The extent of the investment is characterised by the fact that 10 of the 12 regional water directorates in Hungary are territorially involved in the implementation of the project. As part of the local flood defence development, sheet piles and gap walls were built into the embankment.

Information about the project: <http://vedegyesenok.hu/>

**BOSNIA AND HERZEGOVINA**  
Target area: Bosna River  
Status: Ongoing

**Project:**  
**Development of Hydrological Flood Forecasting System for Sava River Basin (Bosna River)**

Overall objective of the Project is to support the development of integrated flood risk management in BiH in line with the EU Floods Directive. Project purpose is to support weather and hydrological data collection, systematization, indexing and improvement of acquisition services, as well as establishment of consistent HFPS on a common IT platform accessible to the appropriate institutions, primarily to the project beneficiaries – water agencies and hydrometeorology institutes. The project will support the implementation of measures of the Blue Action Plan for flood protection and river management, through consistent and coordinated development and implementation of cutting-edge tools and technologies for flood forecasting and strengthening capabilities of Hydrometeorological Services and Water Agencies in BiH.

The main purpose of the Project is to integrate information and communication infrastructure and observation systems in BiH to enable automatic, accurate, reliable, timely and consistent hydrometeorological data acquisition services data collections store and improve access to databases and information on weather and hydrological conditions; as well as to establish consistent hydrological flood forecasting system (HFPS) on a common IT platform to provide synoptic meteorological and hydrological services, hourly forecasts and informing on potential hazardous flood events to the responsible government bodies at the state and entity levels, institution in charge for flood and civil protection, and thus increase social, economic and environmental safety. The Project will be implemented until end of March 2021.

The specific objectives of the Master Plan are:

- development of a programme of measures for the protection of the coastal zone against erosion, rehabilitation and protection of the shoreline, adjacent areas and land and marine ecosystems;
- protection of economic infrastructure and social objectives endangered by marine erosion processes;
- implementation of an integrated coastal and medium-term coastal zone monitoring programme, to support maintenance operations;

**Slovakia**  
Target area: Slovak Republic  
Status: Implemented

**Project:**  
**POVAPOVS Flood Warning and Forecasting System**

The key purpose of the POVAPOVS Flood Warning and Forecasting System built in 2015 was production of early and high-quality forecasts of the meteorological and hydrological situation, including warnings of extreme flood events and the dissemination of this information to the flood protection authorities. The hydrometeorological network feeding the system contains 137 automatic rain gauge stations, 78 automatic meteorological stations, 216 snow scales and cylinders, 13 weather cameras, 12 off-road vehicles, leveling and GPS devices and ADCP devices for discharge measuring. Within the building of remote sensing methods, a system of receiving data from oceanographic satellites was completed. Two new observation spots were built – radar towers on Kubaska hoh and Spátna including the installation of new radars. New radar network should ensure reliable monitoring of a long-term intensive precipitation connected with stormfront clusters as well as the short-time storm floods usually interfering with small limited areas. New radars were delivered and installed also on two existing radar towers Maly Jazovnik and Kozupovska hoh. The measurements by new radars are submitted to the Composite Radar Information System. Radar horizon composite map for Maly Jazovnik, Kozupovska hoh, Spátna and Kubaska hoh shows which of radars provide minimum visible height at the given point.

HFPS systems (data collection control, visualization, control of model running, etc.). HelpDesk (issues tracking system), Electronic tool for manual – water level forecasting. Hydrological data management line (processing and storage of discharge measurements, discharge rating curve), Meteorological data management line (processing and storage of meteorological data), Delivery and Visualization Service of products (report of outputs to users) and other smaller systems have been developed.

A part of the POVAPOVS is a sub-module for flash-flood forecasting. It supports decision making process of hydrologists during convective precipitation season. The system is based on the WMO Flash-Flood Guidance System (FFGS). In its Slovak adaptation, IKA system is used as a combined information for precipitation analysis and soil saturation is computed by model of antecedent precipitation index (API). The system works in Sensitive time step and spatial resolution of 1 km grid. Outputs from IKA analysis are summed up to different time intervals (5 min, 15 min, 30 min, 1 hour and 2 hours) and results are compared with values of so-called FFS potential. The latter is defined as vulnerability of a territory to flash-floods, determined on basis of selected geographical and climatological features. If the sum of precipitation for certain time interval is higher than FFS potential, the district with high probability of flash flood occurrence is marked in colour. New comprehensive flood forecasting system allows to ensure and improve the collection of input data not only from Slovakia but also from neighboring countries and to provide numerical forecasts for more than 100 new water gauge stations. In the framework of international data exchange, output of the POVAPOVS can be a valuable input for flood forecasting and warning system for the downstream countries.

**ROMANIA**  
Target area: Romanian Black Sea Coast  
Status: Implemented

**Project:**  
**Protection and rehabilitation of the southern part of the Romanian Black Sea coast in the area of Constanta and Eforie Nord\***

The phenomenon of erosion of the Romanian Black Sea Coast became visible after the 1990s, the causes being many. They can be mainly associated with climate change, complex port development and changes in the Danube flow regime which over time have affected the natural morphological balance of the coastal zone. The coastal area between the CH arm to the north and Vama Veche to the south was analysed, studies, hydraulic modelling and diagnostic analysis problems and their effects on the environment were carried out, and a coastal zone management strategy was drawn up, the Coastal Master Plan, over a time horizon of 30 years.

The specific objectives of the Master Plan are:

- development of a programme of measures for the protection of the coastal zone against erosion, rehabilitation and protection of the shoreline, adjacent areas and land and marine ecosystems;
- protection of economic infrastructure and social objectives endangered by marine erosion processes;
- implementation of an integrated coastal and medium-term coastal zone monitoring programme, to support maintenance operations;

**GERMANY**  
Target area: Federal State of Baden Württemberg  
Status: Implemented

**Project:**  
**Flood Information and Warning System FLOWAS 3.0**

The Flood Information and Warning System FLOWAS 3.0 is a web-based application for providing and exchanging information on flood crisis management for the federal state of Baden Württemberg. It is intended for use by public authorities and emergency services. The project was launched in 2015 and finished in 2019. Currently, FLOWAS is used in Baden Württemberg by 1,200 people.

FLOWAS is suitable for desktop computers and mobile devices. It provides a wide range of flood-related data and information, such as current and predicted rainfall, current and predicted water levels, 100 levels of flood retention basins and status of critical infrastructures. Users can include emergency plans and share additional information, for example situation reports and maps. Add user defined threshold values such as predefined water levels, FLOWAS will automatically send messages to the user. The user interface of FLOWAS is highly configurable and can be adapted to the individual needs of any administration. Last but not least, FLOWAS enables authorities to operate their flood retention basins in a coordinated way. This helps to reduce water levels in the upper reaches of the Danube River and to mitigate damages in the middle and lower reaches of the Danube River.

**SERBIA**  
Target area: Velika Morava River basin  
Status: Implemented

**Project:**  
**Development of the Flood Forecasting and Warning System for the Velika Morava river basin**

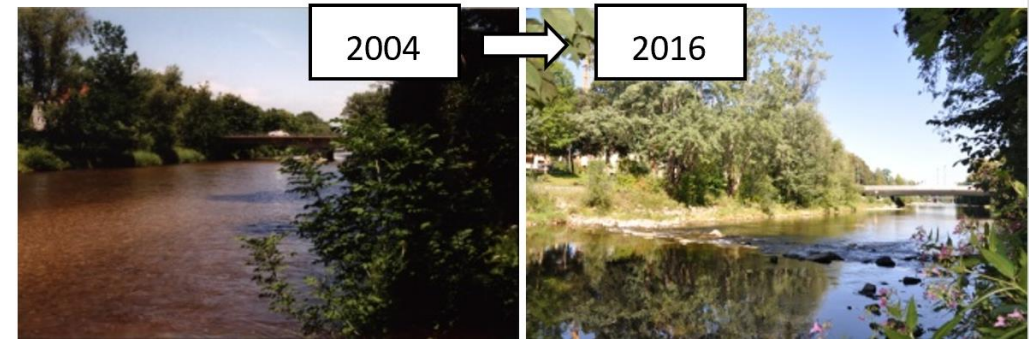
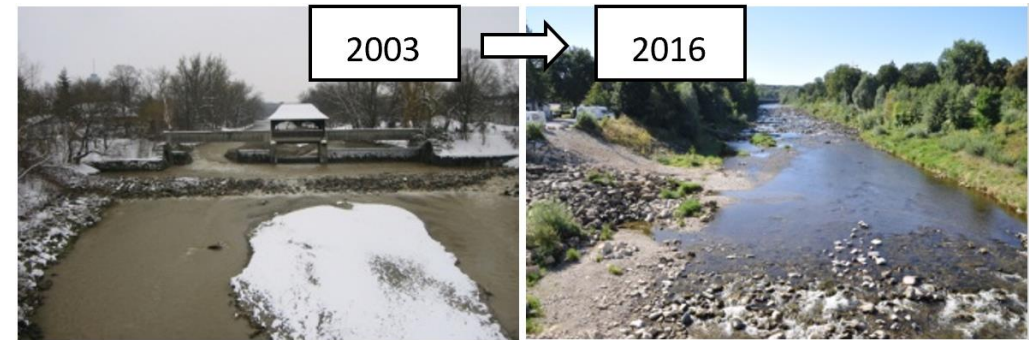
The project was initiated at the project kick-off meeting, held on August 29, 2019, at the Republic Hydrometeorological Service of Serbia (RHMS) in Belgrade. This forecasting system has been implemented for the Republic Hydrometeorological Service of Serbia (RHMS) during the period of August 2019 till March 2020 by Deltamex, along with the Center Gradimirovacki fakulteta d.o.o. Zagreb and Mihailo Andelcic as subcontractors. During the project implementation, all partners have maintained fruitful and mutually beneficial cooperation with the RHMS, the Water Directorate of the Ministry of Agriculture, Forestry and Water Management, the World Bank and the independent auditor – Prof. Dr. Jasna Pivodic. The project is part of the larger Serbian National Disaster Risk Management Program, which is financed by the Trust Fund provided by the European Commission on behalf of the European Union and administered by the World Bank.

In accordance with the Terms of Reference (ToR), the principal objective of the project was to build a hydrological model that supports flood forecasting embedded in a real-time operational platform, without inclusion of a hydraulic model and training components. The consultant has developed, calibrated and verified two hydrological models for the Velika Morava catchment – a semi-distributed HEC-HMS and a fully distributed Vflow model. These models are integrated in an independent EUHRS client-server application hosted at the RHMS in a Test and Production environment, fed with real-time observations from the RHMS WISDI database, csv files and deterministic and ensemble Numerical Weather Prediction models. The forecasting results contain forecasted river flows and water levels derived from rating curves for 16 hydrological stations on Zapadna, Jutra and Velika Morava. These results are checked with crossing of warning levels, which may result in additional alerts to be sent out by the RHMS.



# Coordination with WFD

- Emphasis on integrated approaches
- Focus on natural water retention measures
- Discussion paper





# Danube Flood Risk Management Plan



**Public consultation 04-09/2021**

<http://icpdr.org/main/public-consultation-draft-river-basin-and-flood-risk-management-plans-2021>



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# Implementation progress

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- Progress in achieving objectives is addressed primarily through the implementation of the best practices projects;
- Progress in implementing measures demonstrated through achievements of international projects;
- Giving priority to measures with positive up/downstream effects such as natural water retention, warning systems, reduction of risk from contaminated sites in floodplain areas or exchange of information;



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# Key messages

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- Implementation of flood risk management measures during the first cycle of FD implementation contributed to a significant reduction of flood risks in the whole river basin;
- Joint implementation of the FD by EU Member States together with non-EU Member States strengthened the common view on a holistic flood risk management approach in the whole Danube River Basin.

# Further information

**ICPDR** IKSD



Public Consultation on Draft River Basin and Flood Risk Management Plans 2021

Vienna, 31 March 2021. The Danube River Basin



(Press Release) World Water Day 2021: valuing the water of our shared basin

VIFNNA, 22 March 2021 – World Water Day 2021 is

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[www.icpdr.org](http://www.icpdr.org)